

## Village Council Workshop Meeting Agenda Tuesday, March 27, 2018 6:00 PM – Community Room 22 W. Burdick Street, Oxford, MI 48371 248.628.2543

- 1. Call to Order
- 2. Pledge of Allegiance & Moment of Silence
- 3. Roll Call: Bailey, Bossardet, Dolan, Helmuth, Frost
- 4. Approval of Agenda
- 5. Call to Public non-agenda items
- 6. Business:
  - A. Discussion Regarding Village Owned Properties
  - B. Discussion of Village Staffing
- 7. Public Comment
- 8. Council Comments
- 9. Adjournment

# Interoffice Memorandum



To: Honorable Mayor, Sue Bossardet

Council Members

From: Drew Benson, Assistant Village Manager

Date: 3/15/2018

Re: Resolution to Support and Direct the Village Management and the Village Manager to Identify all Village of Oxford owned Real Estate - Updated

#### Background

On July 11, 2017, the Village of Oxford Council ordained by resolution for the Village administration to "identify all Village of Oxford owned real estate, to analyze each property's need for ongoing Village of Oxford objectives and goals, and to develop a controlling and detailed plan for the marketing and sale of all other real estate owned by the Village". To that end, this memorandum is intended to update Council on the progress of this direction, and to inform a discussion regarding the future of the Village owned properties.

Attached to this memorandum is a map of all the Village-owned parcels. The parcels are highlighted in red, and the keypin notes the parcel ID's that correspond to each individual parcel. Many of the parcels do not have addresses, and are therefore somewhat difficult to identify in layman terms. In an effort to make this map more understandable, administration has also provided a spreadsheet with the list of parcel ID's and short descriptions of each parcel.

## Highlights

The majority of the Village owned real estate is in the form of either parking, road easements, or land dedicated for specific uses, such as the Village Hall property at 18-22 W. Burdick, the Village DPW facility at 100 S. Glaspie, Scripter Park, and Centennial Park.

A few of the more interesting sections that should be considered include:

- 1.) "Scripter Park" Round Lake & land due north (Parcels 18, 19, 22, 24, 25, 28, 29, 30)
- 2.) "Civic Center" Village Hall at 18-22 W. Burdick (Parcels 3 & 15)
- 3.) "Dayton Street Park" & Pleasant Street Parking Lot (Parcels 11, 12, 13, 16)

This information has been provided in the hopes of spurring a conversation about Council's preference for the use of the Village owned properties, specifically the parcels noted above. The desirability and potential for development is variable for each of the aforementioned parcels.

## 1.) "Dayton Street Park"

The Village owns four parcels near the intersection of Pleasant and Dayton Street. The parcels on Three of these parcels (#1, #2, and #3) are zoned R-1 (Single Family District) and undeveloped, with parcel #3 being directly adjacent to the Oxford Cemetery. Parcel #4 sits adjacently to the south of the Polly Ann Trail, and is zoned C-1 Transition (Commercial Business District - Transition). This parcel is currently being a parking lot, and is leased by the owners of 33 Pleasant (Merge) for \$1 per year for 25 years.



It has been noted that Council had previously desired to have the Dayton Street parcels sold, and received voter approval in November of 2016 to sell two parcels: PO-04-22-382-001(#1)& PO-04-22-381-004 (#3). Interestingly, the third parcel that makes up the "Dayton Street Park" (PO-04-22-381-003)(#2 on map) was not mentioned on the ballot, and the Village therefore does not have approval to sell that parcel. The Village also did not request voter approval to sell the fourth parcel in this area (PO-04-22-384-012)(#4)

In an effort to maintain its full range of options, Council may request to have the third parcel on Dayton Street (PO-04-22-381-003) (#2) placed on the ballot for consideration by the Village's electorate, and then peruse its options contingent on the outcome of that vote. The current market value of these parcels is unknown.

The 2016 Near-West Side Redevelopment Plan addendum to the Village's Master Plan indicates that this land should be developed for residential purposes, either single-family

homes or a denser configuration such as condominiums or senior housing. Any development would have to adequately protect and buffer the homes to the north, and any development should connect to the Polly Ann Trail to allow easy access for residents to that amenity.

The land would have to be approved for sale by Village residents prior to being redeveloped. In the event of a multiple-family proposal, that land could be rezoned to RM-1 or RM-2, but in the interim, the R-1 classification is appropriate. If and when the land is developed, the development will need a road network that connects to the existing Village grid logically (most likely via an extension of Maple Street), and also that responds to the site's hilly topography.

It is also worth noting that the 2016 Parks and Recreation Master Plan indicates the acquisition and dedication of new parkland within the Village in order to better serve the community. The Village currently maintains two parks, (Centennial & Scripter), and there are no "neighborhood" park. Due to the unique location and size of the Dayton Street parcels, this space could also be considered for dedication as a Village Park.

## 2. Village Hall Complex "Civic Center"

The Village currently owns two parcels that make up the Village Hall Complex. These parcels are PO-04-27-201-031 & PO-04-27-201-032, and are currently zoned RM (Multiple Family District). The Village received electorate approval to sell these parcels in November of 2012, opening up the opportunity for the Village to explore selling the Village Hall parcels, and developing a new Village Hall complex that better fits the current and future needs of the Village.



The Near West-Side Master Plan Addendum that was adopted in 2016 stated that this property was intended to be sold. Below are the adopted objectives and action steps.

## Development Objectives For 18-22 W. Burdick

- Increase residential density near downtown.
- Blend new high-density townhomes with existing adjacent single-family residential uses.
- Combine vehicular access and parking behind buildings.
- Provide direct pedestrian access or connections to building entrances from the sidewalk at front.
- Retain public overflow parking.

#### Implementation Actions

- Find an appropriate and fiscally responsible new home for the Village offices somewhere in the Village core.
- Sell the Village Hall to a developer that shares the Village's vision for the site.
- Add a new section to the Form Based Code for the RM-1 and RM-2 districts when located in specific locations near downtown. Ensure that the Form Based Code requires the style of development articulated in this plan. Alternatively, rezone the site to C-1 Transition to allow for development flexibility.

#### 3. Scripter Park Properties

The Village owns the space surrounding Round lake and the northern marsh/parkland to the north all the way to Lakeville Road. The main exception to this is 98 Glaspie, which the Village sold in July of 2017, and is currently being developed into a series of condominiums.



While all of these parcels are zoned R-1 (Single Family District), none of the Village owned parcels are used for single-family housing. There are parcels owned by the Village that could potentially be better utilized for development, or additional investment into the Scripter Park area. The least developed of which include parcels PO-04-26-177-026 (#1 on map) & PO-04-23-355-001 (#5 on map).

According to the Parks and Recreation Master Plan document that was adopted by the Village in 2016, nearly 50% of survey respondents indicated they do not use Scripter Park, making this a significantly underutilized amenity within the Village.

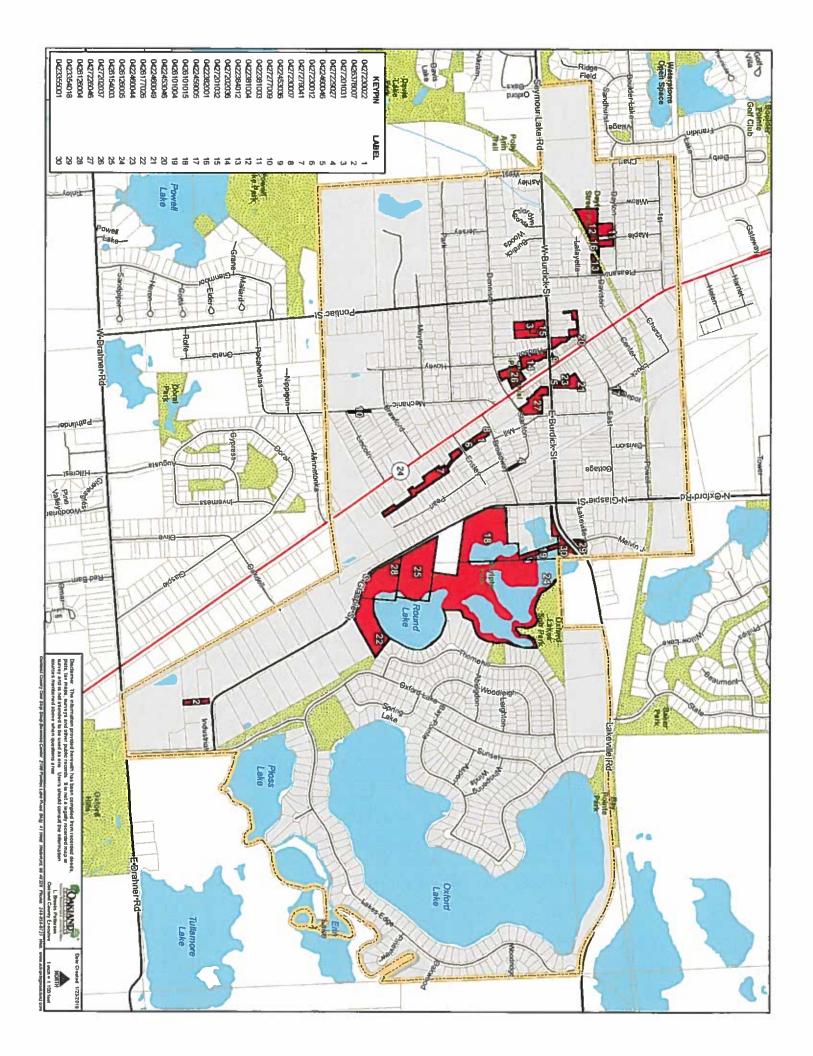
Scripter Park is the Village's main community park and because of its size, Scripter Park is listed as one of the core actions within the Master Plan. The proposed improvements included:

- Expand existing playground equipment and ensure ADA compliance
- Expand and improve nature trail with the addition of limestone material and bring to ADA compliance
- Add interpretive signage along nature trails and a directional sign from Lakeville Road
- Provide a viewing platform/fishing deck on the eastern shore of the northern pond
- Install a raised pavilion/staging area
- Provide activities for adults/seniors such as bocce courts, horseshoe pits, or other lawn games

The Village has previously secured nearly \$70,000 in grant monies from the Michigan Department of Natural Resources to provide improvements such as a bathhouse, picnic equipment, roads, parking lots, and landscaping amenities, and it is feasible that the Village could pursue additional grant funds and/or utilize the funds from the sale of other properties to continue the improvements to Scripter Park.

#### Recommendation

With the information provided on the attached documents and within this memorandum, it is requested the Council indicate its desire to move forward with any direction for the Village owned properties, or to only receive and file these documents at this time for future reference.



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Village
Owned
Parcels

2/13/2018

Village Use Parks Corresponds to "Final Map"
Parking Lot Easement
Sold

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PO-04-27-279-041	PO-04-2/-2//-009	PO-04-27-230-022	PO-04-27-230-012	PO-04-27-230-007	PO-04-27-229-027	PO-04-27-226-046	PO-04-27-202-037	PO-04-27-202-036	PO-04-27-201-032	PO-04-27-201-031	PO-04-26-376-007	PO-04-26-177-026	PO-04-26-154-003	PO-04-26-126-005	PO-04-26-126-004	PO-04-26-101-015	PO-04-26-101-013	PO-04-26-101-012	PO-04-26-101-004	PO-04-23-355-001	PO-04-23-354-018	PO-04-22-460-049	PO-04-22-460-046	PO-04-22-460-044	PO-04-22-459-005	PO-04-22-453-046	PO-04-22-453-036	PO-04-22-384-012	PO-04-22-382-001	PO-04-22-381-004	PO-04-22-381-003	Parcel ID
Easement & Parking lot behind 92-146 S. Washington	Easement next (east) of Mechanic Street next to 35 Lincoln Street	Easement behind 04-27-230-007 (behind 72 & 76 S. Washington	Parking Lot behind 86 & 90 S. Washington	Parking lot behind 72 & 76 S. Washington	Part of Easement for Pearl Street (Connects to Broadway)	Parking Lot behind 6-48 S. Washington	Parking lot & Centennial Park	Parking Lot behind (west) 1-23 S. Washington	18 W. Burdick (Village Hall (DDA))	22 W. Burdick (Village Hall)	Road easement behind (east) 925 S. Glaspie	Just South of Round Lake	100 S. Glaspie (DPW)	Round Lake & land behind Glaspie developments	Just South of 100 S. Glaspie (DPW)	Just north of 98 S. Glaspie	Behind (east) of 98 5. Glaspie	98 S. Glaspie	Just southwest of 544 Lakeville Road	Just west of 544 Lakeville Road	Just East of 14 Lakeville Ct	Part of Parking Lot behind 2-18 N. Washington	Part of Parking Lot behind 15 E. Burdick	Part of Parking Lot behind 8-10 N. Washington	Depot Street (whole thing)	(parking lot) Large Parcel located behind 1-37 N. Washington	1 N. Washington	27 Pleasant Street - Across from PAT	Just West of 18 Dayton	Just South of 64 Dayton. East of 99 W. Burdick	Next (east) to 64 Dayton	Notes
Easement	Easement	Easement	Parking Lot	Parking Lot	Easement	SE Parking Lot	"Centennial Park"	SW Parking Lot	Transition .	Village Use	Easement	"Scripter Park" or Vacant	Village Use	Vacant	"Scripter Park"	"Baseball Fields"	Sold in 2017	Sold in 2017	Vacant	Vacant	Vacant	NE Parking lot	NE Parking lot	NE Parking lot	Easement	NW Parking Lot	Museum	Parking Lot	Vacant?	OR	"Dayton Street Park"	